

# Unsealed Road Service Levels Implementation 2019

Version 1.0

By David Bremert and Darren Shepherd

# Where is Rockhampton



- Population 83,000
- Rockhampton – 62,000
- Gracemere – 11,600
- Mt Morgan – 2,400
- With our rural area being 7,000
- Note based on 2016 data

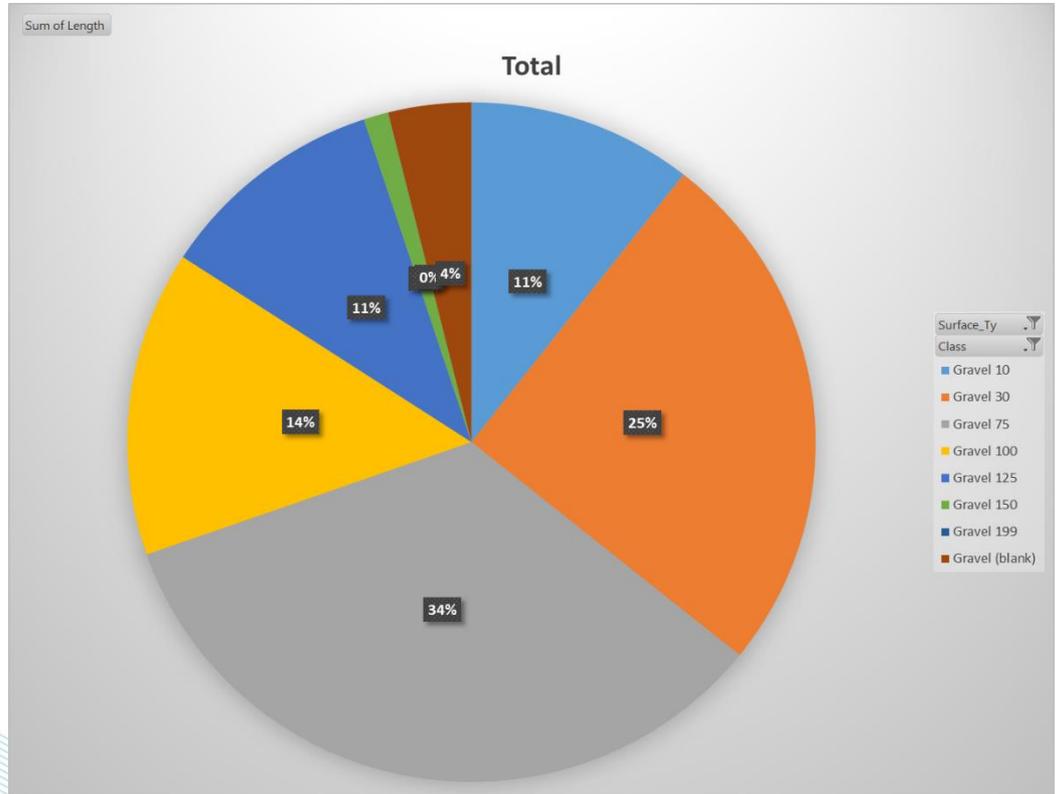
# Network Summary

Approximately **1065km** of unsealed roads.

Type	Class	Sum of Length	%
Gravel	10	112,597	11%
Gravel	30	268,523	25%
Gravel	75	360,558	34%
Gravel	100	154,828	15%
Gravel	125	114,738	11%
Gravel	150	12,303	1%
Gravel	199	43	0%
Gravel	(blank)	41,543	4%
<b>Grand Total</b>		<b>1,065,132</b>	

Council's roads are grouped into classes that help relate services to, they are as follows;

- Pavement - Op class 10 (average traffic volume <10)
- Pavement - Op class 30 (average traffic volume 10-30)
- Pavement - Op class 75 (average traffic volume 30-75)
- Pavement - Op class 100 (average traffic volume 75-100)
- Pavement - Op class 125 (average traffic volume 100-125)
- Pavement - Op class 150 (average traffic volume 125-150)
- Pavement - Op class 199 (average traffic volume 150-199)
- Pavement - Op class Unassigned



# Old method

- Rural co-ordinator use to drive the roads
- Resources moved to rough roads
- Council received complaints about favouritism and not being consistent.
- Old method not defensible.
- This method lasted 30 years

# Common components of Unsealed Roads and the Services they provide to End Users

- *Roads Components*

- *Running Surface* is the top wearing course of the pavement. This is the part that is **graded** to ensure it is smooth.
- *Gravel Pavement* is the structural part of the asset and gives vehicles access in wet weather . Depending on depths (100mm will last 6 to 9yrs dependant on traffic volume) (**resheeting**)
- *Formation* (earthworks/Natural material)is protected by the pavement when available
- *Table and Diversion Drains* keeps water off the surface and pavement to avoid water damage to roads



Figure 1. Formed and Gavelled Road



Figure 2. Formed Road (No Gravel)

# Level of Service Provided by Council

***A. Providing a smooth running surface so vehicles can travel from one location to another safely and cost effectively while only grading roads when required.***



***B. Providing wet weather access by providing gravel sheeting so that vehicles can travel from one location to another after a significant rain event***



***C. Repair high priority defects within a timely manner.***



# ***Service Level (a) – A Smooth Running Surface***

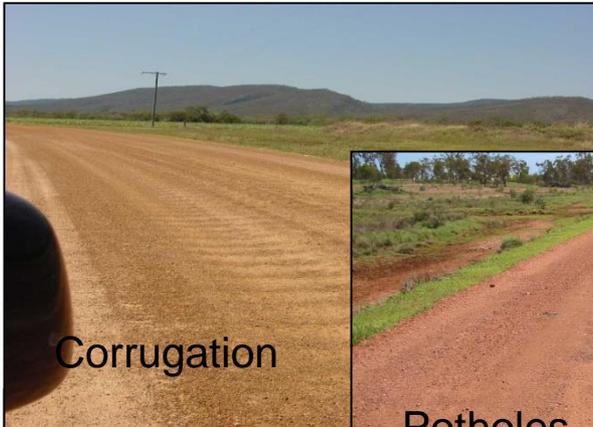
**MEASURED IN TERMS OF HOW  
ROUGH THE ROAD IS BEFORE WE  
ENGAGE GRADING**

# Running Surface Condition-How Rough does the Road Need to Be before Grading is engaged

Road Condition defects at Intervention (examples only)



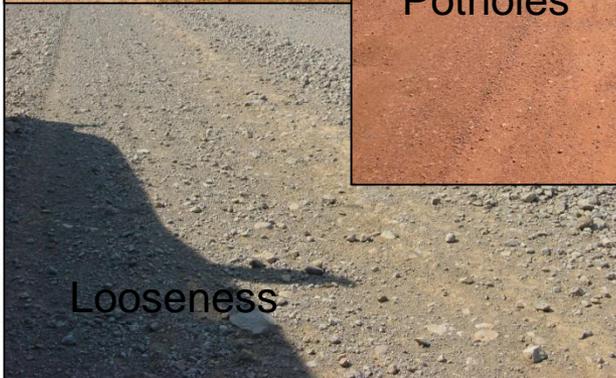
Grading Works (Service Activity)



Corrugation



Potholes



Looseness



# Initial Use of RACAS

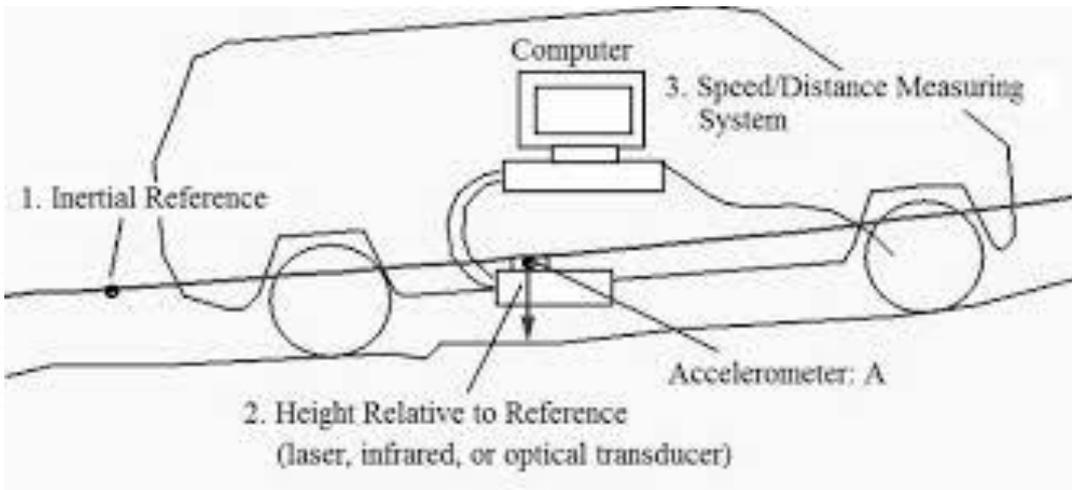
- River Road –  
Damage from  
Cyclone Debbie



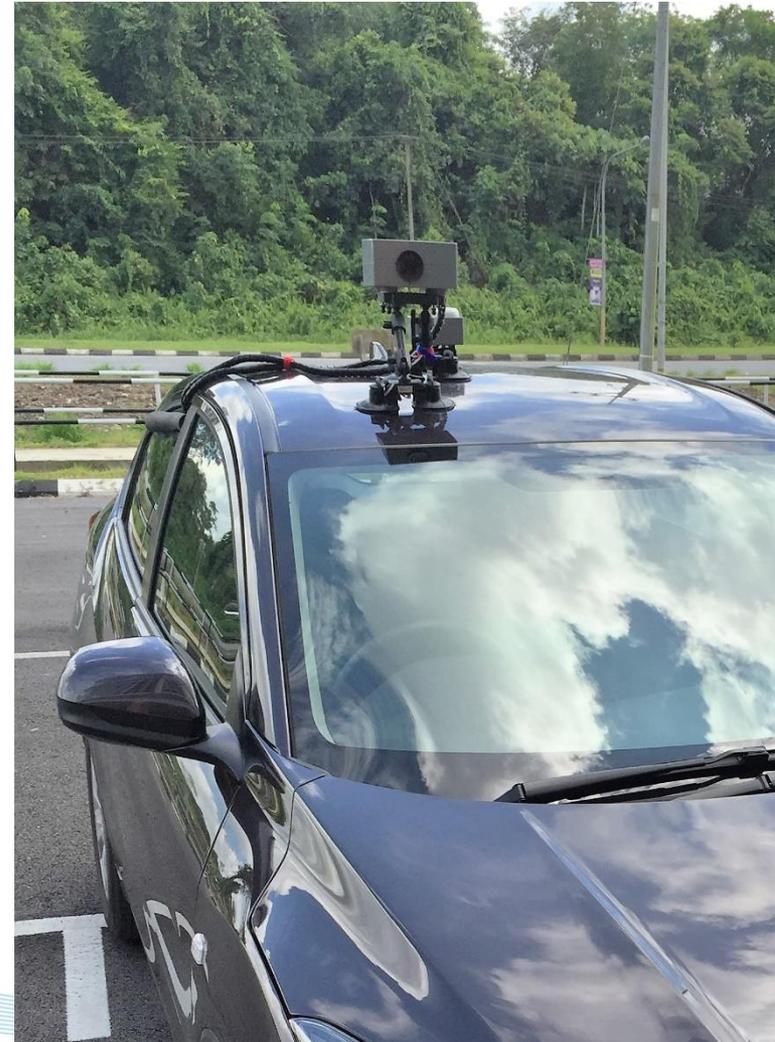
- Nine Mile Road  
showing isolated  
tree over road



# Rockhampton RACAS Machine



Example Roughness Device

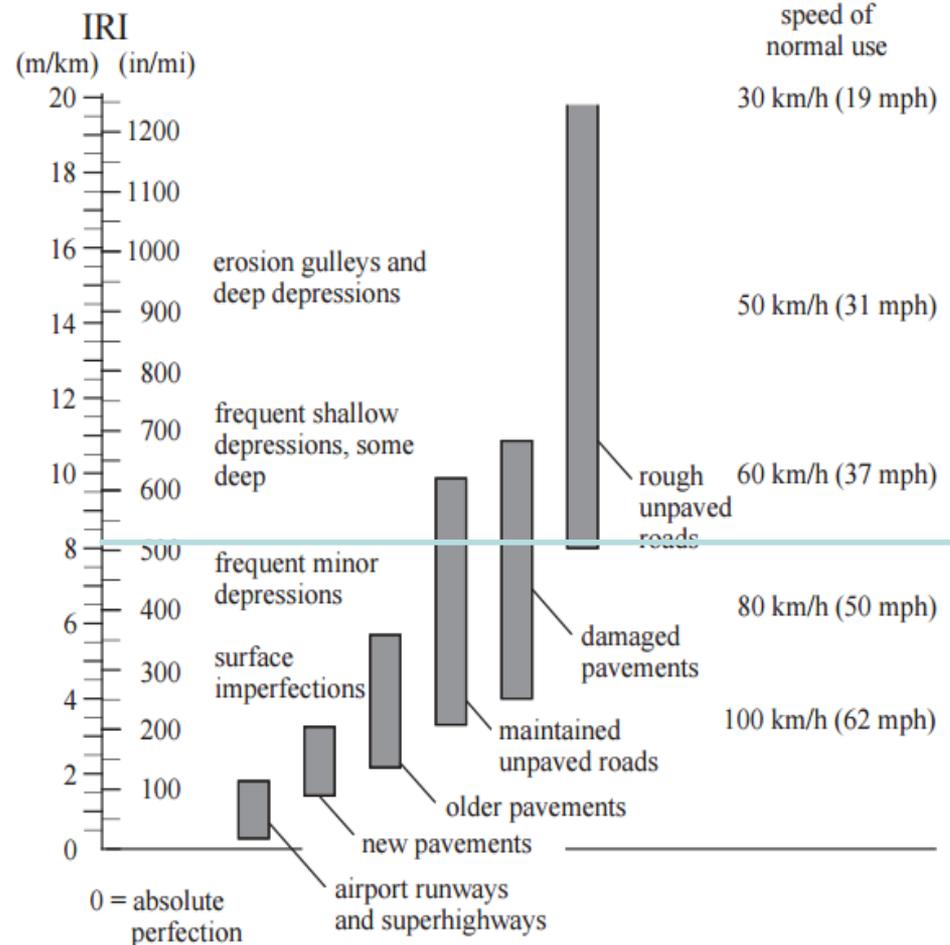


# International Roughness Index Measure

International Roughness Index (IRI) is the common roughness measure used today.

A new sealed road is normally an IRI of 2 and in my experience *most unsealed roads are graded when an IRI of 6 to 8 is achieved.*

The related safe driving speed at IRI 8 is 70km/hr at IRI 6 it is close to 90km/hr



**There is a relationship between IRI and safe driving speed**

# IRI At Intervention > IRI 7

**Record Mode** Road Width: 6.0

Marks	Mark Types	Tags	Width
Mark M1			
Mark M2			
Mark M3			
Mark M4			

POI - Make changes while in Recording mode.

Zoom: [Map]

Order Roads By: Graph Display Overlay Smooth

Road Name: IRI

Kabra - Scrubby Creek Road - 17-09-21

Photo\_2017\_Sep\_21\_10\_56\_53\_486.jpg

Your Chainage: 0 m	GPS Chainage: 1163 m	IRI: 27.918726	Unsealed
Sealed Avg. IRI: 0.0000	Gravel Avg. IRI: 9.3735	LONG: 150.404268	LAT: -23.451483

Version 5.0.7 by Shepherd Services

Clear Memory (For slow computers)

# IRI After Grading. IRI 3.5

The screenshot displays a software interface for road grading. The main window shows a photograph of a dirt road. On the right, there is a control panel with a 'Record Mode' button, a 'Road Width' dropdown set to 6.0, and a table for marking points. Below the table is a zoomed-in map of the road. At the bottom, there is a data table and a graph showing the IRI profile.

Mark	Mark Types	Tags	Width
Mark M1			
Mark M2			
Mark M3			
Mark M4			

Your Chainage: 0 m	GPS Chainage: 66 m	IRI: 4.341586	Sealed
Sealed Avg. IRI: 3.5119	Gravel Avg. IRI: 0.0000	LONG: 150.735853	LAT: -23.687895

Graph Display: IRI

Order Roads By: IRI

Graph Display: North Langmorn Road - 17-08-03 - 174

Photo: Photo\_2017\_Aug\_03\_08\_21\_50\_687.jpg

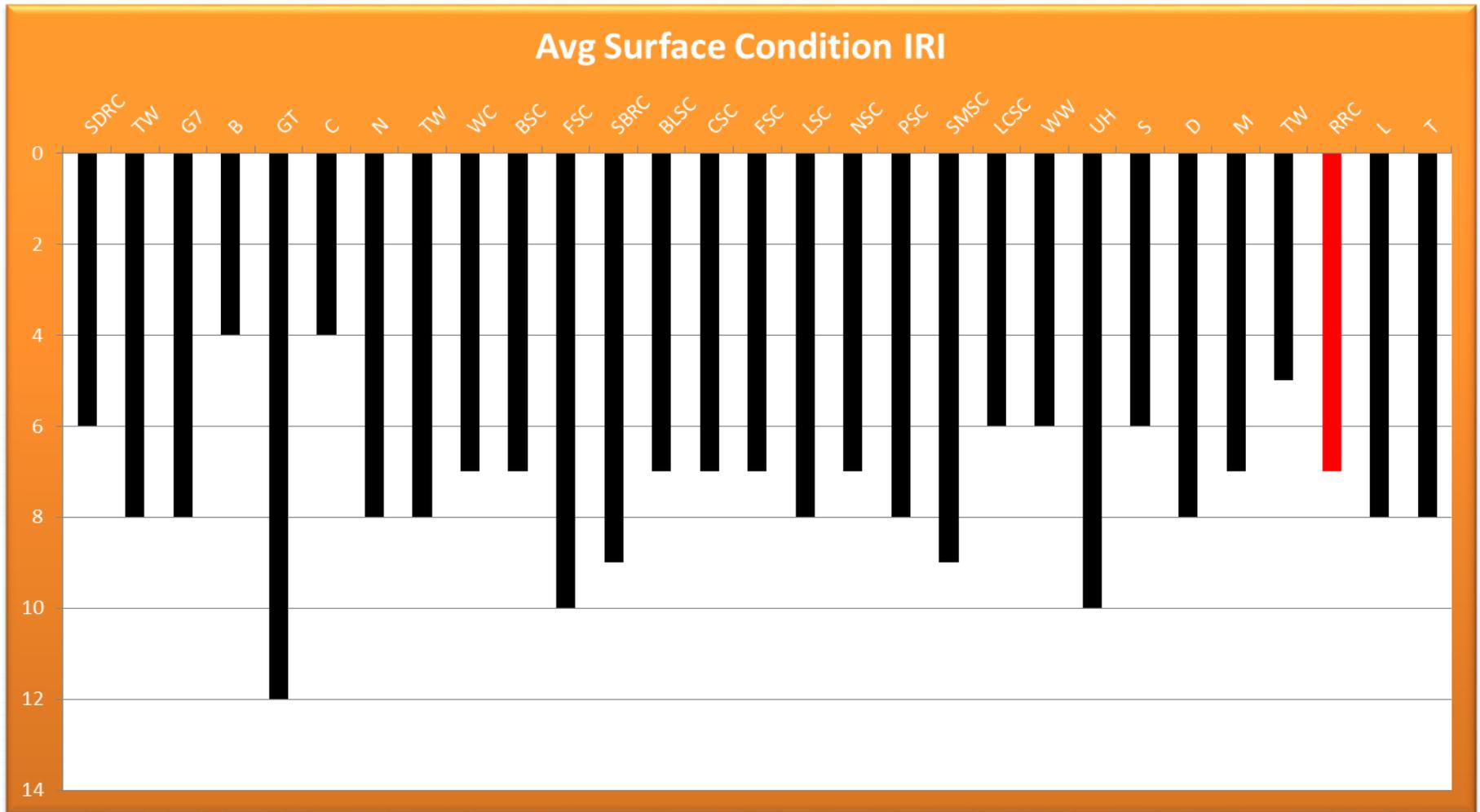
Buttons: Mark A/B, Next High IRI, Next Mark, Next POI, Edit Asset # / Hierarchy, Next Sealed / Gravel

Buttons: A/B Operation Change, Config, Auto, Save, Open, Tools

Version 5.0.7 by Shepherd Services

Clear Memory (For slow computers)

# IRI Intervention Comparison with Others



Red Bar is the estimated current intervention level

Data obtained from our training course 2008-2016

# Roughness Road Intervention Report

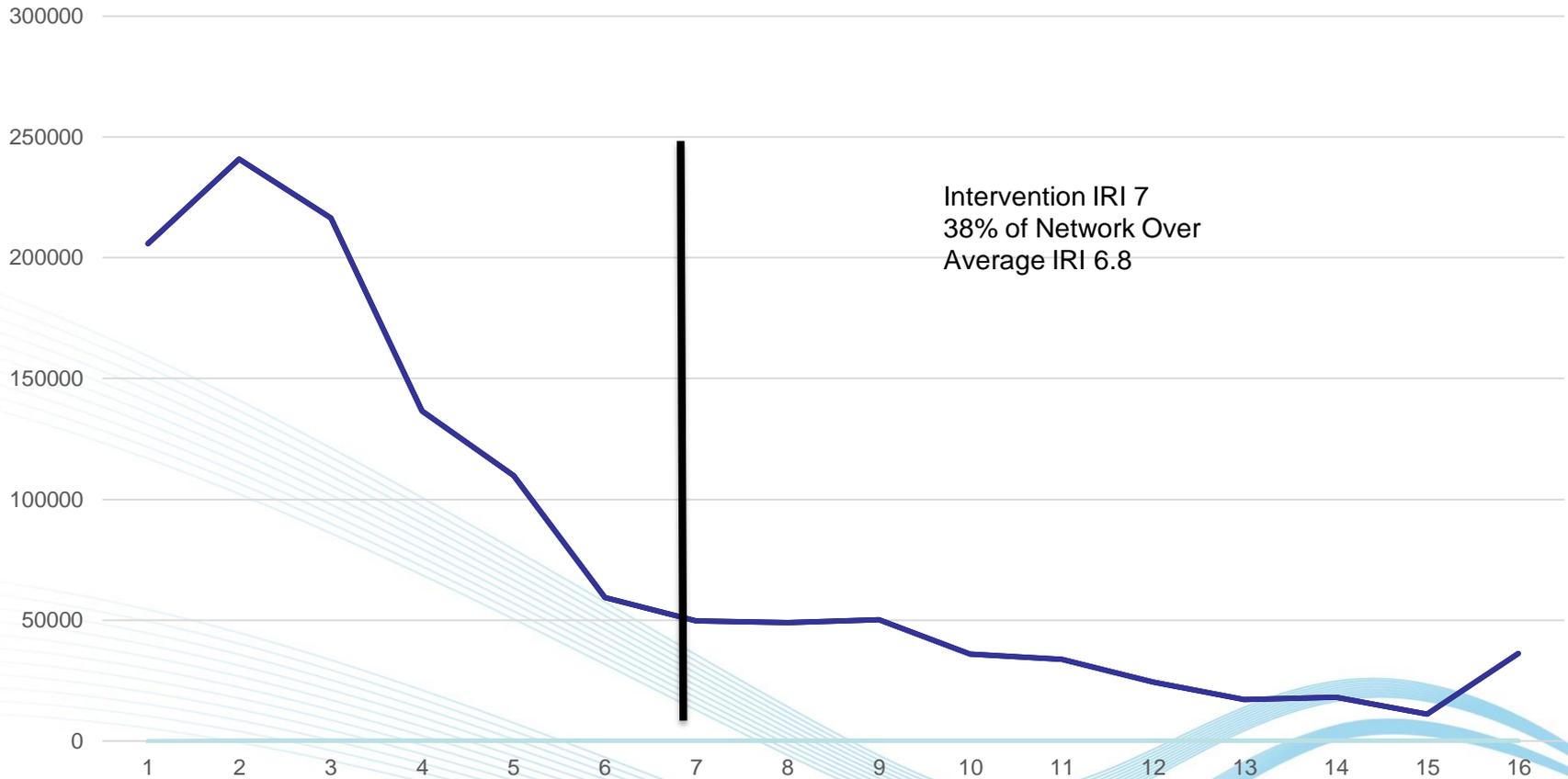
RACAS ID	Road Name	Latest Run	Graded	Asset Number	Hierarchy	Length (m)	Avg. Speed (Km/h)	Avg. IRI	3M Date	3M IRI	IRI Intervention	Grading Required	POI Count	Subgrade (m)	% Gravel Coverage	Gravel % Intervention	Gravel Required
1960	BOYS ROAD	10/11/2017	No	6258 5A		1554	47.8	7	01/09/2018	9	7 Yes	7 Yes	1	0	100.00%	60%	No
1925	BULL FROG LANE	27/09/2017	No	11300 5C		6865	45.59	9	16/12/2017	9	7 Yes	7 Yes	1	0	100.00%	50%	No
1933	CALLIUNGAL ROAD	10/09/2017	No	10040 5A		811	19.2	6	01/07/2018	8	7 Yes	7 Yes	0	0	100.00%	60%	No
1958	Clem Clark Road	10/11/2017	No	55080 5A		379	20.83	5	01/09/2018	7	7 Yes	7 Yes	0	0	100.00%	60%	No
1942	COLES AVENUE	10/09/2017	No	10060 9B		544	20.31	6	01/07/2018	6	7 No	7 No	0	0	100.00%	20%	No
1939	CROSSLEY STREET	10/09/2017	No	10077 9A		121	14.39	5	01/07/2018	5	7 No	7 No	0	0	100.00%	50%	No
1967	DUMP ROAD	13/10/2017	No	11451 5C		1474	39.59	7	01/11/2018	7	7 Yes	7 Yes	2	1474	0.00%	50%	Yes
1937	ELECTUS AVENUE	10/09/2017	No	10101 5B		181	13.44	5	01/07/2018	6	7 No	7 No	0	0	100.00%	55%	No
1954	ENRIGHT STREET	10/09/2017	No	10106 5A		217	18.85	6	01/07/2018	8	7 Yes	7 Yes	1	0	100.00%	60%	No
1947	FLETCHERS CREEK ROAD	10/09/2017	No	10118 5A		1000	27.83	8	01/07/2018	11	7 Yes	7 Yes	1	0	100.00%	60%	No
1928	GORDON LANE	10/04/2017	No	10133 5A		74	10.07	4	01/07/2018	6	7 No	7 No	1	0	100.00%	60%	No
1969	GRANTLEIGH ROAD	13/10/2017	No	11453 5B		4185	47.5	7	01/11/2018	9	7 Yes	7 Yes	0	1585	62.13%	55%	No
1975	JAMES ROAD	13/10/2017	No	11378 5B		364	37.1	7	01/11/2018	8	7 Yes	7 Yes	0	0	100.00%	55%	No
1943	KANGAROO CRESCENT	10/09/2017	No	10176 5A		252	18.8	3	01/07/2018	5	7 No	7 No	0	0	100.00%	60%	No
1941	KYONET STREET	10/09/2017	No	10184 9A		97	16.9	6	01/07/2018	6	7 No	7 No	0	0	100.00%	50%	No
1930	Lee Street	10/04/2017	No	10189 5A		478	22.2	7	01/07/2018	9	7 Yes	7 Yes	1	0	100.00%	60%	No
1955	MCHUGH ROAD	10/09/2017	No	10165 9B		74	1	5	01/07/2018	5	7 No	7 No	1	0	100.00%	20%	No
1927	MOUNT HOPEFUL ROAD	27/09/2017	No	106450 5A		8685	44.8	9	26/11/2017	11	7 Yes	7 Yes	8	0	100.00%	60%	No
1965	MUNNS ROAD	13/10/2017	No	11450 5B		6264	44.76	7	01/11/2018	8	7 Yes	7 Yes	3	0	100.00%	55%	No
1948	Nine Mile Road	10/09/2017	No	10233 5A		7433	33.8	10	01/07/2018	12	7 Yes	7 Yes	1	0	100.00%	60%	No
1968	OHL ROAD	13/10/2017	No	11452 5C		1115	43.76	8	01/11/2018	8	7 Yes	7 Yes	0	1115	0.00%	50%	Yes
1973	POCOCK ROAD	13/10/2017	No	11293 5A		2129	42.49	8	01/11/2018	10	7 Yes	7 Yes	0	70	96.71%	60%	No
1936	PORTERS LANE	10/09/2017	No	10263 5A		121	14.37	6	01/07/2018	8	7 Yes	7 Yes	1	0	100.00%	60%	No
1935	PORTERS ROAD	10/09/2017	No	10264 5B		188	21.58	5	01/07/2018	6	7 No	7 No	0	0	100.00%	55%	No
1938	Rockery Lane	10/09/2017	No	52360 5B		226	16.03	6	01/07/2018	7	7 Yes	7 Yes	0	0	100.00%	55%	No
1971	SANDY CREEK ROAD	13/10/2017	No	6203 5A		14271	41.94	9	01/11/2018	11	7 Yes	7 Yes	0	7291	48.91%	60%	Yes
1924	SIX MILE ROAD	27/09/2017	No	506451 5A		5881	47.22	9	26/12/2017	11	7 Yes	7 Yes	2	0	100.00%	60%	No
1953	TAYLOR STREET	10/09/2017	No	10328 5A		643	22.09	8	01/07/2018	11	7 Yes	7 Yes	1	0	100.00%	60%	No
1966	YOUNG STREET	13/10/2017	No	11523 5B		229	35.34	7	01/11/2018	9	7 Yes	7 Yes	0	0	100.00%	55%	No

This is the current average IRI for the Roads and is used Initially To choose the roads due for grading.

We are also predicted forward 3 month a IRI value and using this value to ensure we don't leave roads the might come up after shortly leaving the area.

# Average Roughness

## Unsealed Roads



Intervention IRI 7  
38% of Network Over  
Average IRI 6.8

# Surface Condition -Summary Table

Class No	Network Length km	Running Surface Condition IRI	Est Annual Traffic Movements	Average Grading Interval months (a)	Total Expenditure \$	Estimate Km Graded	Avr \$/km/Ann Network
150	12.3	7	54,750	9	\$72,249	17.2	\$4,210
125	114.7	7	45,625	9	\$647,982	160.1	\$4,048
100	154.8	7	36,500	12	\$563,882	137.6	\$4,089
75	360.6	7	27,375	24	\$586,755	139.2	\$4,185
30	268.5	7	10,950	36	\$235,097	61.2	\$3,853
10	112.6	7	3,650	36	\$90,656	24.7	\$3,650
Un	41.5	7		36	\$23,700	7.7	
	<b>1065</b>			<b>Total</b>	<b>\$2,220,322</b>	<b>547.6</b>	<b>51%</b>



(a) Source :ARRB Deterioration Models for Unsealed Road 2006. Over 600 sites in Aus Trial. Estimated Frequency to maintain International Roughness Index.

# Process Comments

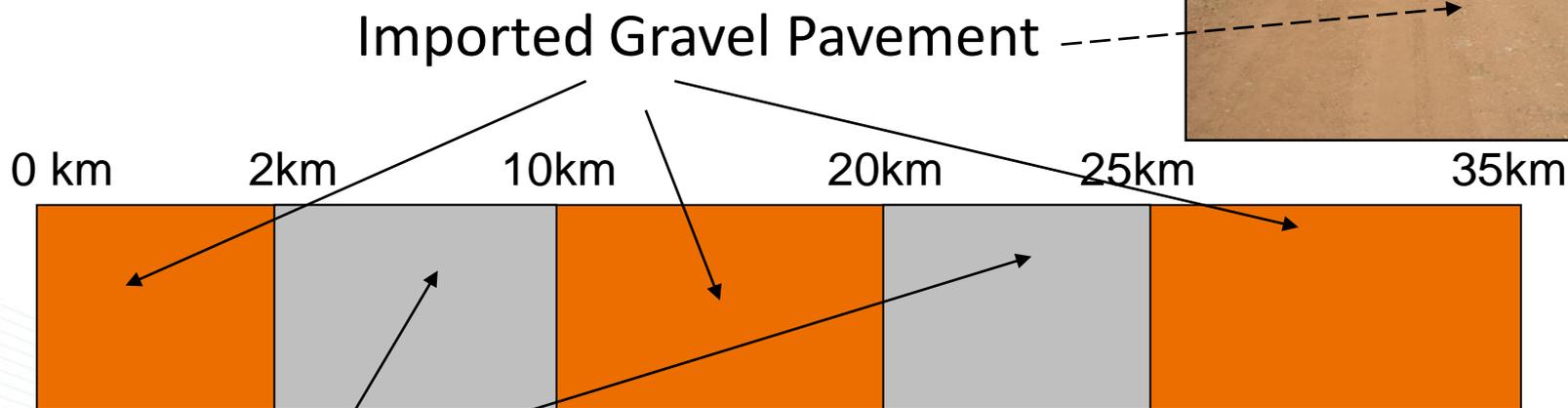
- The Budget model results in a total graded length of 550km to be grades (of a network of 1065km) for the year for a average IRI 7 obtained. This equals 52% of coverage. (Historically this matches work orders data. Year 17/18-500km, 16/17-572km)
- Current historical expenditure is around the \$2M dollars. The gap in funding is **230k**.
- Council needs to fund the difference otherwise the achievable IRI will drop close to a IRI of 8 for this budget.

## ***(B) Provide Wet weather access via imported gravel pavement***

Measured by the % of gravel pavement provided by length of total road. Provided through gravel patching and resheetng.

# How can we measure wet weather access / gravel material coverage

By determining the % of total length of gravel material verses natural material.



Natural Pavement  
(Sub-grade)



# Determine % of Gravel Remaining

- $\% \text{ of Gravel Remaining} = (\text{Length of Road or Segment} - \text{Length of Subgrade breakout}) / \text{Length of Road or segment}$

A visual assessment of the subgrade breakout as shown below can be used to determine what percentage of pavement is remaining.

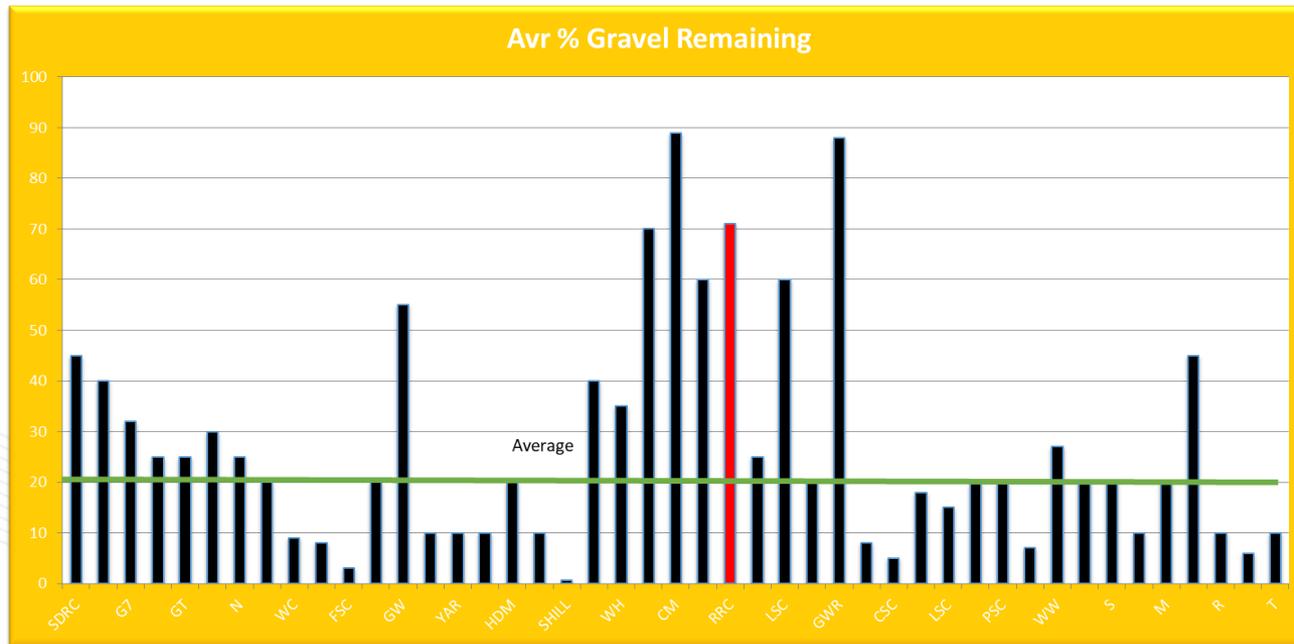


*Type 2 – Slightly boggy and has little gravel*



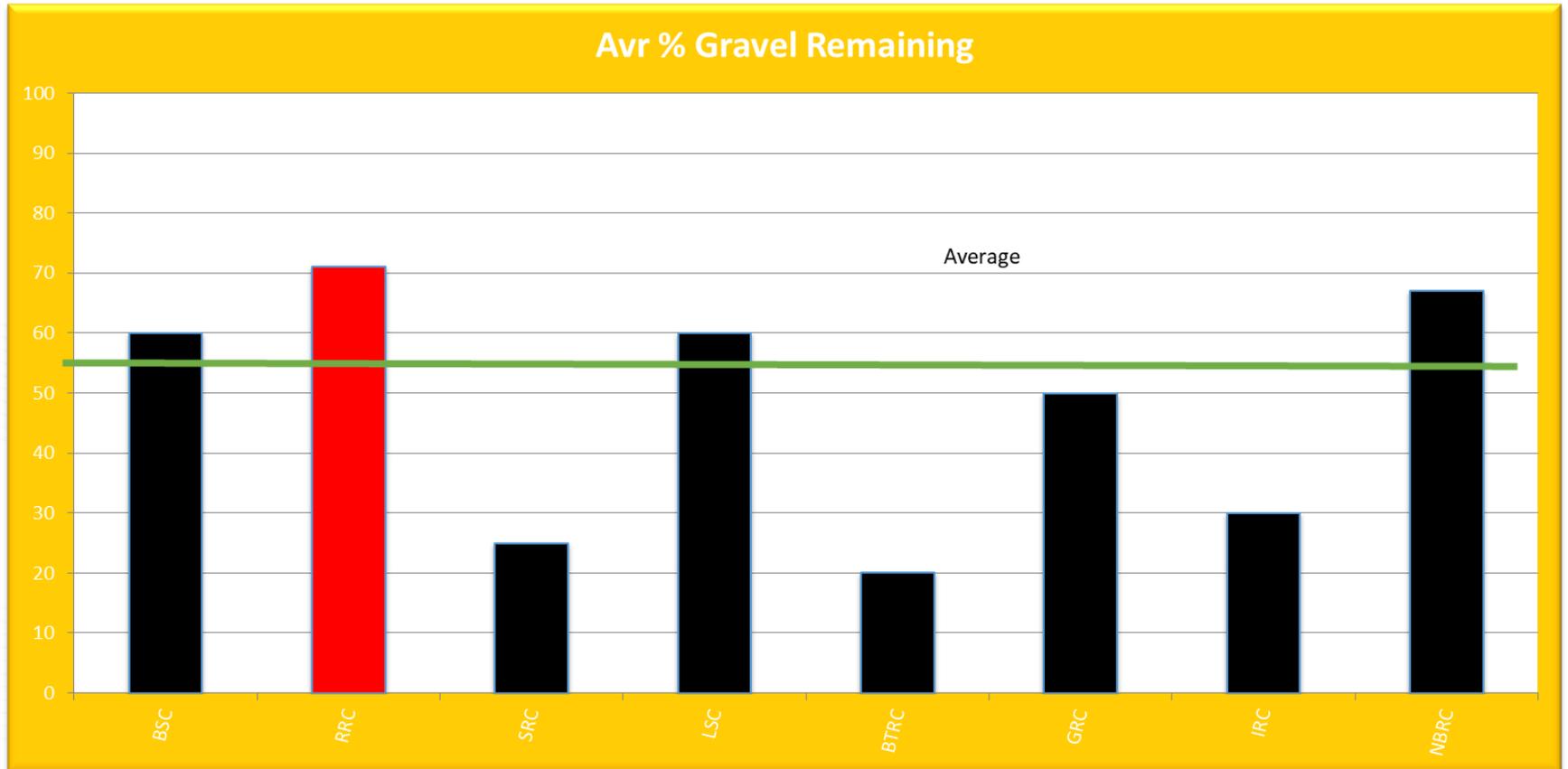
*Type 1- Very Boggy with no Gravel*

# Gravel Coverage Comparisons with Others



Data obtained from our training courses since 2016

# Regional Survey of Gravel Coverage



# Gravel Coverage Report Using RACAS

RACAS	Road Name	Latest Ru	Asset Numb	Hierarc	Length (t)	Avg. Speed (Km/	Subgrade (t)	% Gravel Covera	Coverage INTER	GRAVEL REQ	P
1685	Bob's Creek Road	10/07/2017	6454	4A	2513	49.98	762	70%	65%	No	
1720	Riverslea Road	24/07/2017	6189	4A	10891	42.66	5274	52%	65%	Yes	
1638	Bills Road	03/07/2017	6425	4B	4417	40.93	1808	59%	60%	Yes	
1708	Dalma - Ridgeland Road	17/07/2017	6210	4B	11875	37.35	4171	65%	60%	No	
1261	Garnant Road	14/04/2017	6179	4B	4849	46.36	1235	75%	60%	No	
1719	Glenroy Road	20/07/2017	106204	4B	31377	35.25	9424	70%	60%	No	
1868	Goodwin Road	07/09/2017	11329	4B	2760	43.4	792	71%	60%	No	
1859	Kalapa - Black Mountain Road	05/09/2017	106176	4B	4975	29.14	796	84%	60%	No	
1746	Laurel Bank Road	02/08/2017	6490	4B	3836	47.94	842	78%	60%	No	
1577	Lion Mountain Road	14/06/2017	11325	4B	10719	38.5	8280	23%	60%	Yes	
1766	Mogilno Road	08/08/2017	6392	4B	4861	52.25	1155	76%	60%	No	
1606	Flaherty Road	29/06/2017	11228	5A	1007	31.68	609	40%	55%	Yes	
865	Flemington Lane	21/02/2017	10117	5A	341	12.71	30	91%	55%	No	
1721	Rookwood Road	24/07/2017	11395	5B	19087	34.59	5616	71%	55%	No	

This is the determined gravel coverage % by Length

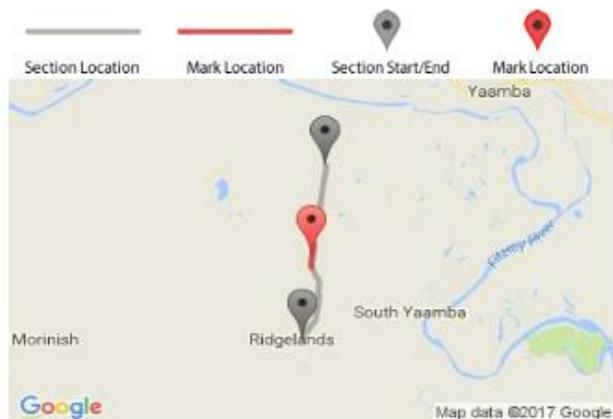
This column is used to set defined intervention gravel coverage

# PDF Reports

## Calmorin Road - 17-08-23 - 1857

Subgrade

ROAD NAME	CALMORIN ROAD - 17-08-23 - 1857
RACAS ID	1857
ROAD LENGTH	8643.00 (m)
ROAD AREA	51858.00 (m <sup>2</sup> )
AVG. SPEED	56.92 (km/h)
MARKED AS	Subgrade
CHAINAGE START	3878.00 (m)
CHAINAGE END	4960.00 (m)
LENGTH MARKED	1082.00 (m)
AVG. WIDTH MARKED	4.50 (m)
AREA MARKED	4869.00 (m <sup>2</sup> )
TAGS MARKED	9_Middle
AVG. IRI MARKED	4.2749



(150.29081,-23.20741) 2017-Aug-23 11:45:09 978



(150.29039,-23.21003) 2017-Aug-23 11:45:27 219



(150.29000,-23.21252) 2017-Aug-23 11:45:42 990



# Road Survey Results

The whole network has been defect logged and the results have been summarised into the roads classes.

Individual road data is used for determination of individual road programs.

<b>Survey Results</b>	
<b>% Coverage</b>	<b>Road Class</b>
68%	4A
74%	4B
76%	5A
68%	5B
74%	5C
43%	5D
84%	9A
81%	9B

# Pavement Cost to Maintain to Current Standard

At the Surveyed standard (Dec 2017)

Class No	Network Length km	Est Annual Traffic Movements	% of Gravel Pavement by Length-Years	Total Expenditure \$	M3/yr	Avr \$/km
3	14	54,750	70%-9yrs	\$38,948	1163	\$3,167
4a	140	36,500	70%-9yrs	\$363,231	10843	\$3,167
4b	290	29,200	74%-9yrs	\$431,795	12889	\$2,789
5a	972	20,075	76%-11yrs	\$1,032,729	30828	\$2,864
5b	471	9,125	68%-11yrs	\$550,525	16434	\$2,050
5c	123	1,825	74%-21yrs	\$251,215	7499	\$2,231
5d	21		80%-10 yrs	\$180,362	5384	\$4,346
<b>2031</b>				<b>2,848,806</b>	<b>85,039</b>	



# High Priority Defects

- Small wash outs or isolated potholes on a otherwise good road
- Send a small bobcat to undertake repair
- Brings road above the service level

# High Priority Defects Report

HPD

ROAD NAME	LION MOUNTAIN ROAD - 17-06-14 - 1577
RACAS ID	1577
ROAD LENGTH	10719.00 (m)
ROAD AREA	64314.00 (m <sup>2</sup> )
AVG. SPEED	38.47 (km/h)
MARKED AS	HPD
CHAINAGE	3095.00 (m)
POI DATA	HPD
IRI MARKED	20.8647

(150.37036,-23.37518) 2017-Jun-14 08:16:39 322



(149.95571,-23.58259) 2017-Jul-24 11:00:22 313



Data obtained from our training courses since 2016

Rockhampton **Regional** Council

# Summary

- Consultation with your Councilors and Community is a must
- To maintain the rural roads at the current standard Council uses the RACS System
- Set service levels that can be easily measured and reported back to the community
- Roads are inspected a minimum twice yearly with high order roads surveyed more

End